



Syllabus

Academic Year	2021-2022
Program	International Relations
course	EU Neighbourhood - Policies and migrations
Term	I semestre
Year	2
Settore	SPS/04 - Scienza politica
CFU	6

INSTRUCTIONAL GOALS

The course examines the EU neighbourhood policies, with a particular attention to its links with migrations in the European continent. The EU neighbourhood policy and migrations are highly salient in a period of increasing internal and external crisis for the EU. The European Neighbourhood Policy (ENP) was developed to promote prosperity, stability and security within the EU's neighbours and to avoid new dividing lines between the enlarged EU and its neighbours. The EU offers its neighbours a privileged relationship, building upon common values (democracy and human rights, rule of law, good governance, market economy principles and sustainable development). The ENP has also been strongly linked to the issue of migration, especially as regards Europe's relations with its neighbours in Eastern Europe, the Balkans and the Caucasus and, more recently, has played an important role in managing migrations from Africa and the Middle East. In this regard, the recent "refugee crisis" has shown the renewed strategic importance of the ENP for EU's migration policy and it has also shown how the EU and its member states still struggle to balance competencies, functions and effectiveness of these policies.

The course therefore aims to study the relationships between ENP and migrations and to analyse the challenges that European Policy will have to face in these two strategic fields.

The course is structured in two parts: in the first part we will analyse the genesis of the ENP, its relations with the enlargement policy and its three main geographical (and geopolitical) dimensions. The second part of the course examines the issue of migration in Europe, starting from EU migration governance and crisis, asylum policy and the link between the supposed judicialization and securitization of EU migration policy and the EU's Area of Freedom, Security and Justice.



Knowledge and understanding

The educational objectives of the course aim to provide students with:

- a thorough understanding of the European Union institutional architecture and of the nature of its decision-making processes in the ENP and migration fields
- a deeper knowledge of the main policy actors in the field of EU migration and of the main EU policy instruments on migration and asylum
- a thorough understanding of how and why EU member states cooperate (or not) on migration issues and how and why EU migration policies influence national policies.
- a clear understanding of the context and history of EU cooperation regarding migration and asylum.

At the end of the course students will have acquired:

- the ability to critically assess the opportunities and limitations for decision-making in the EU's neighbourhood and migration policies
- the awareness of the legitimacy, effectiveness and transparency of EU institutions, both individually and collectively, in addressing neighbourhood and migrations policies
- the skills to discuss and analyse the nature of EU institutions and of the wider decision-making process
- the ability to understand and discuss the status of countries neighbouring the EU and their interests in the ENP
- the skills to explain the place of the ENP within the context of other EU common policies and produce analytical approaches to specific aspects of the ENP based on the theoretical knowledge acquired throughout the course.

INTENDED LEARNING OUTCOMES

Applying knowledge and understanding

- Students will have had the opportunity to learn:
- how to manage time pressure, and make concise explanation of their arguments through the paper research and writing process
- how to organize reading and time in the most efficient way
- how to present complex topics related to the issues at stake
- how to write using evidence and logic on topics related to the EU neighbourhood and migration policies
- a self-discipline in designing and carrying out a research project
- to reflect on the skills and their limitations when pursuing an independent research project linked to the ENP and migration
- how to examine, understand, synthesize and apply core texts on the ENP and migrations studies
- how to carry out independent, in-depth research using a wide range of sources
- how to argue and formulate recommendations on the ENP and migration policies.

Making judgements



Upon completion of this module, students are expected to have acquired:

- critical capabilities to assess policy documents, and to structure their arguments in a coherent, structured and persuasive way
- critical capabilities to summarize and critique academic writings
- critical capabilities to understand the complexities of the EU policies related to migration and asylum. an attitude of open-mindedness and self-critical reflection with a view to self-improvement sensibility towards the ethical dimensions of different aspects of the content of this course.

Communications Skills

At the end of the course, the student will develop inter-personal skills and oral communication skills through class participation, and confidence in making oral arguments. The course allows to present complex topics related to the ENP and migrations using a clear and understandable approach. issues at stake.

Learning skills

The course will contribute to empower the students with an attitude of open-mindedness and self-critical reflection with a view to self-improvement sensibility towards the ethical dimensions of different aspects of the content of this course.

Pre-requisites

- B2 English level
- A basilar knowledge of EU institutions
- Politics of the European Union
- International Relations Theory

Course content

The following topics will be covered in the course:

- The Birth of the European Neighbourhood Policy
 - The European Neighbourhood Policy and Enlargement
 - The Eastern Dimension
 - The Southern Dimension
 - The ENP beyond the ENP: The Black Sea Dimension
 - EU Migration Governance
 - EU Migration “Crisis”
 - EU Asylum Policy
 - External Dimension of EU Migration Policy
 - The EU's Area of Freedom, Security and Justice
 - The Judicialization and Securitization of EU migration politics
-



Reference Books	<p>Textbook Schumacher, T., Marchetti, A., & Demmelhuber, T. (Eds.). (2018). The Routledge handbook on the European neighbourhood policy. London: Routledge.</p> <p>Additional Reading (Optional):</p> <p>Whitman, R., & Wolff, S. (Eds.). (2010). The European Neighbourhood Policy in perspective: Context, implementation and impact. Springer.</p> <p>For each class, there will be some additional required readings (see below). Course material marked as 'suggested readings' is helpful for research and to gain an increased understanding but is not mandatory. This material can be found online or will be made available upon individual request.</p>
Teaching Methods	<p>The course will be taught through a combination of lecture (with PREZI or Power Point presentations) and interactive class discussion. Students must be prepared to discuss actively in class and to present the assigned reading materials to the class. A major feature of this class will be class participation in form of discussing the assigned chapters and articles, critically reflecting on theoretical approaches, and actively engaging with the instructor. Thus, it will be essential that students carefully read the assigned required readings prior to class.</p>
Assessment	<p>Class Participation (20%)</p> <p>Research Paper (40%)</p> <p>Written Exam (40%)</p> <p>The students must talk with the instructor to coordinate the topic of the paper. This can be done before or after classes, by mail or by appointment.</p> <p>Written Exam</p> <p>The final exam will be held at the end of the course. It consists of two medium open questions (half a page), one long question on comparing/contrasting approaches (one page) and one medium essay question (a page and a half to two pages). The multiple short questions touch upon the main concepts analysed and debated during the course. The long question includes a comparative analysis of contrasting approaches to the topics discussed throughout the course. The exam will be structured as follows: 2 multiple short questions (15 points each), 1 long question - 30 points, e 1 essay</p>

Extended Program and Reference Reading Material

1. The Birth of the European Neighbourhood Policy

Required Readings:

Schumacher, T. *The European Neighbourhood Policy: the challenge of demarcating a complex and contested field of study* (Chapter 1 Reference Book)

Smith, K. E. (2005). *The outsiders: the European neighbourhood policy*. *International affairs*, 81(4), 757-773.

Börzel, T. A., & Van Hüllen, V. (2014). *One voice, one message, but conflicting goals: cohesiveness and consistency in the European Neighbourhood Policy*. *Journal of European Public Policy*, 21(7), 1033-1049.

Suggested Readings:

Browning, C. S., & Joenniemi, P. (2008). *Geostrategies of the European neighbourhood policy*. *European journal of international relations*, 14(3), 519-551.



Freyburg, T., Lavenex, S., Schimmelfennig, F., Skripka, T., & Wetzels, A. (2011). Democracy promotion through functional cooperation? The case of the European Neighbourhood Policy. *Democratization*, 18(4), 1026-1054.

2. The European Neighbourhood Policy and Enlargement

Required Readings:

Schimmelfennig, F. Beyond enlargement: conceptualizing the study of the European Neighbourhood Policy (Chapter 2 Reference Book)

Dannreuther, R. (2006). Developing the alternative to enlargement: the European neighbourhood policy. *European foreign affairs review*, 11(2), 183-201.

Lavenex, S. (2008). A governance perspective on the European neighbourhood policy: integration beyond conditionality?. *Journal of European public policy*, 15(6), 938-955.

Suggested Reading:

Bicchi, F. and Lavenex, S. (2015) The european neighbourhood: between European integration and International Relations. In Jorgensen, K., Kalland Aarstad, A., Drieskens, E., Laatikainen, K. and Tonra, B. (eds). *The SAGE Handbook of European Foreign Policy*, Thousand Oaks: SAGE, 864-884.

3. The Eastern Dimension

Required Readings:

Korosteleva, E. The challenges of a changing eastern neighbourhood (Chapter 15 Reference Book)

Wolczuk, K. Ukraine in the European Neighbourhood Policy: a paradoxical partner (Chapter 25 Reference Book)

Christou, G. (2010). European Union security logics to the east: the European Neighbourhood Policy and the Eastern Partnership. *European security*, 19(3), 413-430.

Suggested Readings:

Wolczuk, K. (2009). Implementation without coordination: the impact of EU conditionality on Ukraine under the European Neighbourhood Policy. *Europe-Asia Studies* 61(2), 187-211.

Delcour, L. (2010). The European Union, a security provider in the eastern neighbourhood?. *European security*, 19(4), 535-549.

4. The Southern Dimension

Required Readings:

Demmelhuber, T. The challenges of a changing southern neighbourhood (Chapter 16 Reference Book)

Koenig, N. Libya and Syria: at the crossroads of European Neighbourhood Policy and EU crisis management (Chapter 32 Reference Book)

Bicchi, F. (2014). The politics of foreign aid and the European Neighbourhood Policy post-Arab Spring: 'More for more' or less of the same?. *Mediterranean Politics*, 19(3), 318-332.

Suggested Readings:

Del Sarto, R. A., & Schumacher, T. (2005). From EMP to ENP: what's at stake with the European Neighbourhood Policy towards the Southern Mediterranean?. *European foreign affairs review*, 10(1), 17-38.

Noutcheva, G. (2015). Institutional governance of European neighbourhood policy in the wake of the Arab Spring. *Journal of European Integration*, 37(1), 19-36.

Schumacher, T. (2015). Uncertainty at the EU's borders: narratives of EU external relations in the revised European Neighbourhood Policy towards the southern borderlands. *European security*, 24(3), 381-401.

5. The ENP beyond the ENP: The Black Sea Dimension

Required Readings:



Simão, L. The European Neighbourhood Policy and the South Caucasus (Chapter 28 Reference Book)

Weber, B. The European Neighbourhood Policy and energy - Bernd Weber (Chapter 34 Reference Book)

Andreev, S. A. (2008). The future of European neighbourhood policy and the role of regional cooperation in the Black Sea area. *Southeast European and Black Sea Studies*, 8(2), 93-108.

Suggested Reading:

Dubien, A., and Vaquer I Fanés, J. (2010). Security and Energy Security in the Black Sea Region. European Parliament. Retrieved from: [https://www.europarl.europa.eu/RegData/etudes/divers/join/2010/433686/EXPO-AFET_DV\(2010\)433686_EN.pdf](https://www.europarl.europa.eu/RegData/etudes/divers/join/2010/433686/EXPO-AFET_DV(2010)433686_EN.pdf)

6. EU Migration Governance

Required Readings:

Trauner, F. and Cassarino, J. P. Migration: moving to the centre of the European Neighbourhood Policy (Chapter 35 Reference Book)

Ekelund, H. (2014). The establishment of FRONTEX: A new institutionalist approach. *Journal of European Integration*, 36(2), 99-116.

Geddes, A. (2018). The politics of European Union migration governance. *Journal of common market studies*, 56, 120-130.

Suggested Readings:

Guiraudon, V. (2003). The constitution of a European immigration policy domain: a political sociology approach. *Journal of European public policy*, 10(2), 263-282.

Schain, M. A. (2009). The state strikes back: Immigration policy in the European Union. *European Journal of International Law*, 20(1), 93-109.

7. EU Migration “Crisis”

Required Readings:

Pallister-Wilkins, P. (2016). Interrogating the Mediterranean ‘migration crisis’. *Mediterranean Politics*, 21(2), 311-315.

Guiraudon, V. (2018). The 2015 refugee crisis was not a turning point: Explaining policy inertia in EU border control. *European Political Science*, 17(1), 151-160.

Scipioni, M. (2018). Failing forward in EU migration policy? EU integration after the 2015 asylum and migration crisis. *Journal of European Public Policy*, 25(9), 1357-1375.

Suggested Readings:

Greenhill, K. M. (2016). Open arms behind barred doors: fear, hypocrisy and policy schizophrenia in the European migration crisis. *European Law Journal*, 22(3), 317-332.

Cusumano, E., & Villa, M. (2019). Sea rescue NGOs: a pull factor of irregular migration?. European University Institute. Retrieved from: https://cadmus.eui.eu/bitstream/handle/1814/65024/PB_2019_22_MPC.pdf?sequence=5&isAllowed=y

8. EU Asylum Policy

Required Readings:

Trauner, F. (2016). Asylum policy: the EU’s ‘crises’ and the looming policy regime failure. *Journal of European Integration*, 38(3), 311-325.

Bonjour, S., Ripoll Servent, A., & Thielemann, E. (2018). Beyond venue shopping and liberal constraint: a new research agenda for EU migration policies and politics. *Journal of European Public Policy*, 25(3), 409-421.

Niemann, A., & Zaun, N. (2018). EU refugee policies and politics in times of crisis: theoretical and empirical perspectives. *JCMS: Journal of Common Market Studies*, 56(1), 3-22.

Suggested Readings:



Ripoll Servent, A., & Trauner, F. (2014). Do supranational EU institutions make a difference? EU asylum law before and after 'communitarization'. *Journal of European Public Policy*, 21(8), 1142-1162.

Thielemann, E., & Zaun, N. (2018). Escaping Populism–Safeguarding Minority Rights: Non-majoritarian Dynamics in European Policy-making. *JCMS: Journal of Common Market Studies*, 56(4), 906-922.

9. External Dimension of EU Migration Policy

Required Readings:

Boswell, C. (2003). The 'external dimension' of EU immigration and asylum policy. *International affairs*, 79(3), 619-638.

Hampshire, J. (2016). Speaking with one voice? The European Union's global approach to migration and mobility and the limits of international migration cooperation. *Journal of Ethnic and Migration Studies*, 42(4), 571-586

Cassarino, J. P. (2017). Informalizing EU readmission policy. In *The Routledge Handbook of Justice and Home Affairs Research* (pp. 83-98). Routledge.

Suggested Reading:

Lavenex, S., & Schimmelfennig, F. (2009). EU rules beyond EU borders: theorizing external governance in European politics. *Journal of European public policy*, 16(6), 791-812.

10. The EU's Area of Freedom, Security and Justice

Required Readings:

Kostakopoulou, D. (2010). An open and secure Europe? Fixity and fissures in the area of freedom, security and justice after Lisbon and Stockholm. *European security*, 19(2), 151-167.

Trauner, F., & Ripoll Servent, A. (2016). The communitarization of the area of freedom, security and justice: Why institutional change does not translate into policy change. *JCMS: Journal of Common Market Studies*, 54(6), 1417-1432.

Schwarz, M. (2018). Let's talk about trust, baby! Theorizing trust and mutual recognition in the EU's area of freedom, security and justice. *European Law Journal*, 24(2-3), 124-141.

Suggested Readings:

Trauner, F., & Ripoll Servent, A. (2015). *Policy Change in the Area of Freedom, Security and Justice*. New York: Routledge.

11. The Judicialization and Securitization of EU migration politics

Required Readings:

Léonard, S. (2010). EU border security and migration into the European Union: FRONTEX and securitisation through practices. *European security*, 19(2), 231-254.

Zaun, N. (2018). States as Gatekeepers in EU Asylum Politics: Explaining the Non-adoption of a Refugee Quota System. *JCMS: Journal of Common Market Studies*, 56(1), 44-62.

Helbling, M., & Leblang, D. (2019). Controlling immigration? How regulations affect migration flows. *European Journal of Political Research*, 58(1), 248-269.

Suggested Readings:

Lutterbeck, D. (2006). Policing migration in the Mediterranean. *Mediterranean politics*, 11(1), 59-82.

Boswell, C. (2007). Migration control in Europe after 9/11: Explaining the absence of securitization. *JCMS: Journal of Common Market Studies*, 45(3), 589-610

Messina, A. M. (2014). Securitizing immigration in the age of terror. *World Politics*, 66(3), 530-559.

12 Revision, preparation for the exam. Review of mid-sessional



Resources

Students are also encouraged to consult international organizations and think tanks to deepen their knowledge of recent research and existing evidence underpinning current debates on the ENP and migrations.

Asia Pacific Migration Research Network (APMRN) <http://apmrn.anu.edu.au/>

Centre for Migration Studies, New York: <http://cmsny.org/>

Centre on Migration, Policy and Society, University of Oxford:

<http://www.compas.ox.ac.uk>

European Commission. 2017. Revised European Neighbourhood Policy: supporting stabilisation, resilience, security

http://europa.eu/rapid/press-release_IP-17-1334_en.htm

European Commission. 2018. Africa-Europe Alliance

https://ec.europa.eu/commission/africaeuropealliance_en

European Council on Refugees and Exiles: <http://www.ecre.org>

European Research Centre for Migration Studies, G. B. Scalabrini:

<http://www.scalabrini.org/fcms/>

European Union External Action. 2016. European Neighbourhood Policy (ENP)

https://eeas.europa.eu/diplomatic-network/european-neighbourhood-policy-enp_en

Forced Migration Online: <http://www.forcedmigration.org/>

Immigration History Research Center, Minnesota:

<http://www1.umn.edu/ihr/>

Institute for migration and Ethnic Studies (IMES), Amsterdam:

<http://www2.fmg.uva.nl/imes>

International Migration Institute, University of Oxford:

<http://www.imi.ox.ac.uk>

International Organization for Migration: <http://www.iom.int>

Migration News: <http://migration.ucdavis.edu>

Migration Policy Institute (Washington and Brussels):

<http://www.migrationpolicy.org/> and

<http://www.migrationpolicy.org/programs/mpi>

Refugees Studies Centre, University of Oxford: <http://www.rsc.ox.ac.uk>

UNCTAD. 2018. World investment report 2018



https://unctad.org/en/PublicationsLibrary/wir2018_en.pdf

UNICEF. 2017. Generation 2030 Africa 2.0

<https://www.unicef.org/reports/generation-2030-africa-20>

United Nations High Commission for Refugees (UNHCR):

<http://www.unhcr.org/cgi>